

## LABOR-FEDERAL SECURITY APPROPRIATION BILL, 1953

JULY 2, 1952.—Ordered to be printed

Mr. FOGARTY, from the committee of conference, submitted the following

### CONFERENCE REPORT

[To accompany H. R. 7151]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H. R. 7151) making appropriations for the Department of Labor, the Federal Security Agency, and related independent agencies, for the fiscal year ending June 30, 1953, and for other purposes, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 5, 42, 43, and 44.

That the House recede from its disagreement to the amendments of the Senate numbered 9, 11, 12, 14, 15, 16, 17, 18, 19, 20, 22, 24, 31, 35, 36, 37, 39, and 40, and agree to the same.

Amendment numbered 2:

That the House recede from its disagreement to the amendment of the Senate numbered 2, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$1,100,000; and the Senate agree to the same.

Amendment numbered 3:

That the House recede from its disagreement to the amendment of the Senate numbered 3, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$5,495,000; and the Senate agree to the same.

Amendment numbered 6:

That the House recede from its disagreement to the amendment of the Senate numbered 6, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$2,860,750; and the Senate agree to the same.

Amendment numbered 7:

That the House recede from its disagreement to the amendment of the Senate numbered 7, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$18,673,261; and the Senate agree to the same.

Amendment numbered 8:

That the House recede from its disagreement to the amendment of the Senate numbered 8, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$18,498,261; and the Senate agree to the same.

Amendment numbered 10:

That the House recede from its disagreement to the amendment of the Senate numbered 10, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$22,250,000; and the Senate agree to the same.

Amendment numbered 13:

That the House recede from its disagreement to the amendment of the Senate numbered 13, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$5,850,000; and the Senate agree to the same.

Amendment numbered 21:

That the House recede from its disagreement to the amendment of the Senate numbered 21, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$3,150,000; and the Senate agree to the same.

Amendment numbered 25:

That the House recede from its disagreement to the amendment of the Senate numbered 25, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$60,500,000; and the Senate agree to the same.

Amendment numbered 27:

That the House recede from its disagreement to the amendment of the Senate numbered 27, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$28,600,000; and the Senate agree to the same.

## Amendment numbered 29:

That the House recede from its disagreement to the amendment of the Senate numbered 29, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$185,000; and the Senate agree to the same.

## Amendment numbered 30:

That the House recede from its disagreement to the amendment of the Senate numbered 30, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$109,000; and the Senate agree to the same.

## Amendment numbered 32:

That the House recede from its disagreement to the amendment of the Senate numbered 32, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$1,835,000; and the Senate agree to the same.

## Amendment numbered 33:

That the House recede from its disagreement to the amendment of the Senate numbered 33, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$387,500; and the Senate agree to the same.

## Amendment numbered 34:

That the House recede from its disagreement to the amendment of the Senate numbered 34, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$387,500; and the Senate agree to the same.

## Amendment numbered 38:

That the House recede from its disagreement to the amendment of the Senate numbered 38, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert:

*SEC. 703. No part of the money appropriated by this Act to any department, agency, or corporation or made available for expenditure by any department, agency, or corporation which is in excess of 75 per centum of the amount required to pay the compensation of all persons the budget estimates for personal services heretofore submitted to the Congress for the fiscal year 1953 contemplated would be employed by such department, agency, or corporation during such fiscal year in the performance of—*

*(1) functions performed by a person designated as an information specialist, information and editorial specialist, publications and information coordinator, press relations officer or counsel, photographer, radio expert, television expert, motion-picture expert, or publicity expert, or designated by any similar title, or*

*(2) functions performed by persons who assist persons performing the functions described in (1) in drafting, preparing, editing,*

typing, duplicating, or disseminating public information publications or releases, radio or television scripts, magazine articles, photographs, motion pictures, and similar material, shall be available to pay the compensation of persons performing the functions described in (1) or (2): *Provided*, That this section shall not apply to personnel engaged in the preparation or distribution of technical, scientific, or research publications, the reporting or dissemination of the results of research or investigations, the publishing of information or other work required by law to carry out the duties of such Department or agency other than work intended for press, radio and television services, and popular publications: *Provided further*, That of the funds herein appropriated for "Promotion and further development of vocational education", not more than \$450,000 shall be available for vocational education in distributive occupations.

And the Senate agree to the same.

Amendment numbered 41:

That the House recede from its disagreement to the amendment of the Senate numbered 41, and agree to the same with an amendment as follows:

In lieu of the matter stricken out and inserted by said amendment, insert the following:

*SEC. 706. No part of any appropriation or authorization contained in this Act shall be used to pay the compensation of any incumbent appointed to any civil service office or position which may become vacant during the fiscal year beginning on July 1, 1952: Provided, That this inhibition shall not apply—*

- (a) *to not to exceed 25 per centum of all vacancies;*
- (b) *to positions to be filled from within the Department of Labor, the Federal Security Agency, and related independent agencies provided for in this Act;*
- (c) *to offices or positions required by law to be filled by appointment of the President by and with the advice and consent of the Senate;*
- (d) *to employees engaged in law enforcement activities;*
- (e) *to employees of Saint Elizabeths Hospital and Freedman's Hospital;*
- (f) *to employees of educational institutions;*
- (g) *to employees of the Vocational Rehabilitation Service of the District of Columbia;*
- (h) *to employees of the Public Health Service;*
- (i) *to employees in grades CPC 1, 2, and 3;*
- (j) *to employees paid wholly from trust funds, or funds derived by transfer from trust accounts, or to employees paid from appropriations of, or measured by, receipts;*
- (k) *to employees of the National Mediation Board;*
- (l) *to employees paid from funds appropriated for the Mexican Farm Labor Program;*
- (m) *to employees of the Bureau of Employees' Compensation;*
- (n) *to employees of the Children's Bureau; and*
- (o) *to employees of the Bureau of Labor Statistics:*

*Provided further, That when the total number of personnel subject to this section has been reduced to 90 per centum of the total provided for in the budget estimates, such limitation may cease to apply and said 90 per*



*centum shall become a ceiling for employment during the fiscal year 1953, and if exceeded at any time during fiscal year 1953 this provision shall again become operative.*

And the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 1, 4, 23, 26, and 28.

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WINFIELD K. DENTON,  
CLARENCE CANNON,  
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EDWARD T. MILLER,  
JOHN TABER,

*Managers on the Part of the House.*

DENNIS CHAVEZ,  
RICHARD B. RUSSELL,  
LISTER HILL,  
H. M. KILGORE,  
A. WILLIS ROBERTSON,  
EDWARD J. THYE,  
WILLIAM F. KNOWLAND,  
ZALES N. ECTON,

*Managers on the Part of the Senate.*

## STATEMENT OF THE MANAGERS ON THE PART OF THE HOUSE

The managers on the part of the House at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H. R. 7151) making appropriations for the Department of Labor, the Federal Security Agency, and related independent agencies, for the fiscal year ending June 30, 1953, and for other purposes, submit the following statement in explanation of the effect of the action agreed upon and recommended in the accompanying conference report as to each of such amendments, namely:

### DEPARTMENT OF LABOR

#### OFFICE OF THE SECRETARY

Amendment No. 1—*Salaries and expenses, Office of the Solicitor:* Reported in disagreement.

#### BUREAU OF EMPLOYMENT SECURITY

Amendment No. 2—*Salaries and expenses:* Provides that of the appropriation made available, \$1,100,000 shall be available for carrying into effect the provisions of title IV (except sec. 602) of the Servicemen's Readjustment Act of 1944, instead of \$1,000,000 as proposed by the House and \$1,200,000 as proposed by the Senate.

#### BUREAU OF LABOR STATISTICS

Amendment No. 3—*Salaries and expenses:* Appropriates \$5,495,000 instead of \$5,390,000 as proposed by the House and \$5,600,000 as proposed by the Senate.

### FEDERAL SECURITY AGENCY

#### COLUMBIA INSTITUTION FOR THE DEAF

Amendment No. 4: Reported in disagreement.

#### FOOD AND DRUG ADMINISTRATION

Amendment No. 5—*Salaries and expenses:* Appropriates \$5,600,000 as proposed by the House instead of \$5,637,000 as proposed by the Senate.

#### FREEDMEN'S HOSPITAL

Amendment No. 6—*Salaries and expenses:* Appropriates \$2,860,750 instead of \$2,831,500 as proposed by the House and \$2,890,000 as proposed by the Senate.

## OFFICE OF EDUCATION

Amendments Nos. 7 and 8—*Promotion and further development of vocational education*: Appropriate \$18,673,261 instead of \$18,223,261 as proposed by the House and \$19,123,261 as proposed by the Senate, and provide that the apportionment to the States under the Vocational Education Act of 1946 shall be computed on the basis of not to exceed \$18,498,261 instead of \$18,048,261 as proposed by the House and \$18,948,261 as proposed by the Senate.

The conferees have provided that not more than \$450,000 of this appropriation shall be available for vocational education in distributive occupations.

Amendment No. 9—*Salaries and expenses*: Appropriates \$2,900,000 as proposed by the Senate instead of \$2,928,000 as proposed by the House.

## OFFICE OF VOCATIONAL REHABILITATION

Amendment No. 10—*Payments to States*: Appropriates \$22,250,000 instead of \$22,500,000 as proposed by the House and \$22,000,000 as proposed by the Senate.

## PUBLIC HEALTH SERVICE

Amendment No. 11—*Venereal diseases*: Appropriates \$9,850,000 as proposed by the Senate instead of \$9,900,000 as proposed by the House.

Amendment No. 12—*Assistance to States, general*: Appropriates \$16,150,000 as proposed by the Senate instead of \$16,370,000 as proposed by the House.

Amendment No. 13—*Communicable diseases*: Appropriates \$5,850,000 instead of \$5,900,000 as proposed by the House and \$5,800,000 as proposed by the Senate.

Amendments Nos. 14 and 15—*Disease and sanitation investigations and control, Alaska*: Appropriate \$1,100,000 as proposed by the Senate instead of \$1,200,000 as proposed by the House, and strike out, as proposed by the Senate, the provision in the House bill authorizing purchase of one passenger motor vehicle.

Amendment No. 16—*National Institutes of Health, operating expenses*: Appropriates \$16,550,000 as proposed by the Senate instead of \$16,500,000 as proposed by the House.

Amendment No. 17—*National Cancer Institute*: Appropriates \$17,887,000 as proposed by the Senate instead of \$15,250,000 as proposed by the House.

Amendment No. 18—*Mental health activities*: Appropriates \$10,895,000 as proposed by the Senate instead of \$10,700,000 as proposed by the House.

Amendment No. 19—*National Heart Institute*: Appropriates \$12,000,000 as proposed by the Senate instead of \$9,600,000 as proposed by the House.

Amendment No. 20—*Retired pay of commissioned officers*: Appropriates \$1,150,000 as proposed by the Senate instead of \$1,200,000 as proposed by the House.

Amendment No. 21—*Salaries and expenses*: Appropriates \$3,150,000 instead of \$3,300,000 as proposed by the House and \$3,000,000 as proposed by the Senate.

## ST. ELIZABETHS HOSPITAL

Amendment No. 22—*Salaries and expenses*: Appropriates \$2,520,000 as proposed by the Senate instead of \$2,485,000 as proposed by the House.

Amendment No. 23—*Construction and equipment of treatment building*: Reported in disagreement.

## SOCIAL SECURITY ADMINISTRATION

Amendment No. 24—*Salaries and expenses, Bureau of Federal Credit Unions*: Appropriates \$200,000 as proposed by the Senate instead of \$210,000 as proposed by the House.

Amendment No. 25—*Salaries and expenses, Bureau of Old Age and Survivors Insurance*: Provides that not more than \$60,500,000 may be expended from the old-age and survivors insurance trust fund instead of \$60,000,000 as proposed by the House and \$61,000,000 as proposed by the Senate.

Amendment No. 26: Reported in disagreement.

Amendment No. 27—*Grants to States for maternal and child welfare*: Appropriates \$28,600,000 instead of \$30,000,000 as proposed by the House and \$27,600,000 as proposed by the Senate.

Amendment No. 28: Reported in disagreement.

Amendments Nos. 29 and 30—*Salaries and expenses, Office of the Commissioner*: Appropriate \$185,000 instead of \$200,000 as proposed by the House and \$170,000 as proposed by the Senate, together with not to exceed \$109,000 to be transferred from the old-age and survivors insurance trust fund instead of \$118,000 as proposed by the House and \$100,000 as proposed by the Senate.

## OFFICE OF THE ADMINISTRATOR

Amendment No. 31—*Salaries and expenses, Office of Administrator*: Appropriates \$950,000 as proposed by the Senate instead of \$1,000,000 as proposed by the House.

Amendment No. 32—*Salaries and expenses, Division of Field Services*: Appropriates \$1,835,000 instead of \$1,870,000 as proposed by the House and \$1,800,000 as proposed by the Senate.

Amendments Nos. 33 and 34—*Salaries and expenses, Office of the General Counsel*: Appropriate \$387,500 instead of \$400,000 as proposed by the House and \$375,000 as proposed by the Senate, together with not to exceed \$387,500 to be transferred from the old age and survivors insurance trust fund instead of \$400,000 as proposed by the House and \$375,000 as proposed by the Senate.

Amendments Nos. 35 and 36—*Working capital fund*: Appropriate \$50,000 as proposed by the Senate instead of \$75,000 as proposed by the House, and provide language, proposed by the Senate, making it clear that reimbursements to such fund may be made in advance.

## NATIONAL LABOR RELATIONS BOARD

Amendment No. 37—*Salaries and expenses*: Appropriates \$9,000,000 as proposed by the Senate instead of \$8,317,668 as proposed by the House.



## GENERAL PROVISIONS

Amendment No. 38—*Section 703*: Provides that not in excess of 75 percent of the amount budgted for information specialists and related personnel shall be utilized for such purpose, as proposed by the Senate, but amended to exempt personnel engaged in certain types of information activities as agreed upon by the conferees.

Amendments Nos. 39 and 40—*Sections 704 and 705*: Correct section numbers.

Amendment No. 41—*Section 706*: Restores the provision of the House bill containing restrictions on the filling of personnel vacancies that may occur during the fiscal year 1953 in positions for which funds are provided by the bill, amended to change the list of exemptions as agreed upon by the conferees, and to provide that when the total number of personnel subject to this provision has been reduced to 90 percent of the number provided for in the 1953 budget estimates, such 90 percent shall constitute a ceiling for employment during fiscal year 1953.

Amendment No. 42—*Section 707*: Strikes out the Senate language providing that none of the funds contained in the act shall be used to acquire or operate any plant, facility, or property unless such action is authorized by Congress.

Amendment No. 43—*Section 708*: Strikes out the Senate language providing, with certain exemptions, for a 10 percent reduction in the amount budgeted for (1) travel of personnel, (2) personal services of personnel above basic rates, and (3) transportation of things (other than mail).

Amendment No. 44—*Section 709*: Strikes out the Senate language providing for two additional positions at grade GS-17, one in the Department of Labor and one in the Federal Security Agency, without regard to section 505 of the Classification Act of 1949.

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